Financial Statements



Florida Birth-Related Neurological Injury Compensation Association

Years ended June 30, 2018 and 2017 with Report of Independent Auditors



Financial Statements

Years ended June 30, 2018 and 2017

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Report of Independent Auditors

Board of Directors Florida Birth-Related Neurological Injury Compensation Association

Report on the Financial Statements

We have audited the accompanying financial statements of Florida Birth-Related Neurological Injury Compensation Association (NICA) which comprise the statements of net position as of June 30, 2018 and 2017, the related statements of revenues, expenses, and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Florida Birth-Related Neurological Injury Compensation Association, as of June 30, 2018 and 2017, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 16, 2018 on our consideration of NICA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of NICA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NICA's internal control over financial reporting and compliance.

Thomas Howell Ferguen B. a.

Tallahassee, Florida August 16, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Florida Birth-Related Neurological Injury Compensation Association's (NICA) financial performance provides an overview of the Association's financial activities for the fiscal year ended June 30, 2018. Please read it in conjunction with NICA's basic financial statements, which begin on page 7. NICA was established by 766.315, *Florida Statutes* to administer the Florida Birth-Related Neurological Injury Compensation Plan (the Plan). The Plan was established pursuant to the *Florida Birth-Related Neurological Injury Compensation Act*, Chapter 88-1, Laws of Florida, beginning January 1, 1989, and was created for the purpose of providing limited recovery, irrespective of fault, for certain birth-related neurological injuries. The Association and Plan referenced in the Florida Statutes are collectively known as NICA.

As of June 30, 2018, NICA's total assets increased by \$34,299,588 (or 3%), primarily due to increases in investments which were offset by decreases in reinsurance recoverable and receivable for securities sold (see Table 1). Investments increased by \$54,469,510 (or 5%) resulting primarily from gains realized on proceeds from securities sold, investment income earned, and assessments received during the fiscal year. The decrease in reinsurance recoverable of \$11,848,804 (or 35%) resulted from a ruling in the arbitration dispute with General Reinsurance Corporation regarding birth years 1999-2003 discussed in Note 8. The decrease in receivable for securities sold of \$7,225,960 (or 92%) is due to timing differences that occur when securities are traded by investment managers but are not scheduled to settle until after the end of the fiscal year.

Total liabilities of NICA increased by \$10,949,548 (or 1%) as of June 30, 2018, primarily due to an increase in claims reserves which was offset by a decrease in payable for securities purchased (see Table 1). Claims reserves increased by \$16,000,000 (or 2%) primarily due to actuarial estimates of incurred but not reported (IBNR) claims for the current birth year as well as revisions to the estimates of accumulated reported claims made by management. The increases were offset by decreases in the actuarial estimates of incurred but not reported (IBNR) claims from prior birth years and development of known claims. The decrease in payable for securities purchased of \$5,023,992 (or 65%) is primarily due to timing differences that occur when securities are traded by the investment managers, but are not scheduled to settle until after the end of the fiscal year.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Table 1 – Net Position

	2018	2017
Investments	\$ 1,210,964,330	\$ 1,158,494,820
Receivable for securities sold	629,874	7,855,834
Reinsurance recoverable	22,105,874	33,954,678
Other assets	8,747,436	7,842,594
Total assets	1,242,447,514	1,208,147,926
Claims reserves	930,560,000	914,560,000
Payable for securities purchased	2,697,785	7,721,777
Other liabilities	1,158,836	1,185,296
Total liabilities	935,416,621	923,467,073
Net investment in capital assets	2,202,770	1,722,835
Restricted	305,828,123	282,958,018
Total net position	\$ 308,030,893	\$ 284,680,853

During the year, operating revenues from assessments decreased \$1,171,433 (or 4%) primarily due to a decrease in hospital assessments. The lower hospital assessments in the current year resulted from refunds of overpayments related to prior fiscal years combined with an increase in the number of excludable births in the current fiscal year.

Operating expenses increased by \$36,728,769 (or 276%) primarily due to an increase in claims expenses (see Table 2). Compared to the prior fiscal year, claims expenses increased by \$36,239,964 (or 322%). The higher claims expense in the current fiscal year resulted from increases in estimated utilization and changes in life expectancy estimates which were factored into revisions to the estimates of accumulated reported claims made by management. Claims expenses in the current fiscal year also included a reduction in the estimated reinsurance recoverable discussed in Note 8.

Claims expense in the prior year included changes in life expectancy estimates and claimant deaths which were factored into the revisions to the estimates of accumulated reported claims made by management as well as decreases in the actuarial estimates of IBNR and development of claims from prior birth years.

NICA recorded net investment income of \$47,282,355 for the year ended June 30, 2018 (see Table 2). NICA's net investment income was primarily comprised of realized gains of approximately \$38.6 million and interest and dividend income of approximately \$18.7 million which were offset by unrealized losses of approximately \$6.6 million and investment management fees of approximately \$3.4 million.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

The net effect of the increase in operating revenues and expenses and the recognition of investment income was an increase in net position of \$23,350,040 (see Tables 1 and 2).

Table 2 – Changes in Net Position

	2018	2017
Hospital assessments	\$ 2,622,700	\$ 3,607,900
Physician assessments	23,488,998	23,675,231
Total operating revenues	26,111,698	27,283,131
Claims expenses	47,507,554	11,267,590
Other operating expenses	2,536,459	2,047,654
Total operating expenses	50,044,013	13,315,244
Operating income (loss)	(23,932,315)	13,967,887
Investment income and other income	50,699,779	95,128,890
Investment fees	(3,417,424)	(3,070,049)
Total Nonoperating revenues and expenses	47,282,355	92,058,841
Change in net position	\$ 23,350,040	\$ 106,026,728

During the ordinary course of business, NICA is involved in various litigation. The outcome of such litigation is not determinable. In addition, an issue has arisen regarding a shift in the manner the Centers for Medicare and Medicaid Services (CMS) may view the Virginia NICA Plan, which is similar to Florida's Plan. With regard to how the Virginia Plan and Medicaid interrelate, CMS may be taking the position that the Virginia Plan is a "third party" under 42 C.F.R. § 433.136, or is otherwise legally responsible for a claim under section 1902(a)(25) of the Social Security Act. This represents a fundamental shift in the manner in which CMS has historically interpreted and enforced the federal regulations on third party liability. There has been no contact by any representative of CMS with NICA relative to this issue, but it is uncertain whether CMS would seek to apply a similar interpretation with respect to NICA. NICA has never been determined to be a liable third party. NICA maintains that it is not a liable third party to Medicaid consistent with the past practice in Florida over the past 30 years, during which time NICA, as well as Medicaid, have interpreted NICA as secondary to Medicaid. However, it is possible that NICA could be determined to be a liable third party to Medicaid. Since the payments made by Medicaid reduce the amounts that would be paid by NICA otherwise, any change in the portion of benefits covered by Medicaid could impact NICA's loss and loss adjustment expenses. At this time, the ultimate outcome of this issue is uncertain. Accordingly, no provision has been made in the financial statements for these contingencies.

Statements of Net Position

	June 30,	
	2018	2017
Assets		
Current assets:		
Cash and cash equivalents	\$ 129,017	\$ 107,423
Prepaid expenses and other current assets	45,815	54,626
Total current assets	174,832	162,049
Receivable for securities sold	629,874	7,855,834
Investment income receivable	4,190,034	3,835,710
Assessments receivable	2,179,800	2,122,000
Investments	1,210,964,330	1,158,494,820
Reinsurance recoverables	22,105,874	33,954,678
Property and equipment, net	2,202,770	1,722,835
Total assets	\$ <u>1,242,447,514</u>	\$ <u>1,208,147,926</u>
Liabilities and net position Current liabilities:		
Accounts payable and accrued expenses	\$ 527,591	\$ 652,537
Accrued investment fees	460,795	432,759
Total current liabilities	988,386	1,085,296
Assessments refundable	170,450	100,000
Payable for securities purchased	2,697,785	7,721,777
Claims reserves	<u>930,560,000</u>	914,560,000
Total liabilities	934,416,621	923,467,073
Net position:		4
Net investment in capital assets	2,202,770	1,722,835
Restricted	305,828,123	282,958,018
Total net position	308,030,893	284,680,853
Total liabilities and net position	\$ <u>1,242,447,514</u>	\$ <u>1,208,147,926</u>

Florida Birth-Related Neurological Injury Compensation Association Statements of Revenues, Expenses, and Changes in Net Position

	Years ended June 30,	
	2018	2017
Changes in unrestricted net position:		
Operating revenues:		
Hospital assessments	\$ 2,622,700	\$ 3,607,900
Physicians assessments	23,488,998	23,675,231
Total operating revenues	26,111,698	27,283,131
Operating expenses:		
Claims incurred	45,106,372	10,630,413
General and administrative expenses	2,363,049	2,018,510
Depreciation and amortization	173,410	29,144
Commutation expense	<u>2,401,182</u>	637,177
Total operating expenses	50,044,013	13,315,244
Operating (loss) income	(23,932,315)	13,967,887
Nonoperating revenues (expenses):		
Investment income	50,699,779	95,128,890
Investment fees	(3,417,424)	(3,070,049)
Total nonoperating revenues	47,282,355	92,058,841
Change in net position	23,350,040	106,026,728
Net position at beginning of year	284,680,853	178,654,125
Net position at end of year	\$ <u>308,030,893</u>	\$ <u>284,680,853</u>

Statements of Cash Flows

	_	Years ended June 30, 2018 2017	
Operating activities			
Cash received from hospitals and physicians	\$	26,124,348 \$	26,843,981
Cash payments to claimants and vendors		(19,704,113)	(17,732,661)
Cash payments to service providers and suppliers		(1,172,476)	(790,409)
Cash payments to employees for service		(931,998)	(847,292)
Cash payments to employees for benefits	_	(329,345)	(296,261)
Net cash provided by operating activities	_	3,986,416	7,177,358
Capital financing activities			
Purchase of property and equipment	_	(653,347)	(1,184,390)
Net cash used in capital financing activities	_	(653,347)	(1,184,390)
Investing activities			
Purchase of investments		(866,348,167)	(1,047,665,007)
Proceeds from sales of investments		845,786,768	1,040,923,933
Receivable from securities sold		7,225,961	10,258,977
Payable for securities purchased		(5,023,992)	(24,022,573)
Interest and dividents from investments		18,437,049	17,458,944
Investment management fees	_	(3,389,094)	(2,987,879)
Net cash used in investing activities	_	(3,311,475)	(6,033,605)
Net increase (decrease) in cash and cash equivalents		21,594	(40,637)
Cash and cash equivalents at beginning of year	_	107,423	148,060
Cash and cash equivalents at end of year	\$ <u></u>	129,017 \$	107,423
Reconciliation of operating income (loss) to net cash provided by operating activities Operating income (loss)	\$	(23,932,315)\$	13,967,887
Adjustments to reconcile change in net position to net cash provided by operating activities: Depreciation and amortization Changes in operating assets and liabilities:		173,410	29,144
Assessments receivable		(57,800)	(291,750)
Prepaid expenses and other current assets		8,812	28,088
Reinsurance recoverables		11,848,804	188,762
Accounts payable and accrued expenses		(124,945)	342,627
Claims reserves		16,000,000	(6,940,000)
Assessments refundable		70,450	(147,400)
Net cash provided by operating activities	\$	3,986,416 \$	

See accompanying notes.

Notes to Financial Statements

Years ended June 30, 2018 and 2017

1. Summary of Significant Accounting Policies

Nature of the Business

The Florida Birth-Related Neurological Injury Compensation Association (the Association) was established by *Florida Statutes*, Chapter 766.315, in July 1, 1988 to administer the Florida Birth-Related Neurological Injury Compensation Plan (the Plan). The Plan was established by the Florida Birth-Related Neurological Injury Compensation Act (the Act), Chapter 88-1, Laws of Florida for the purpose of providing limited recovery, irrespective of fault, for certain birth-related neurological injuries beginning January 1, 1989. The Association and Plan are collectively known as NICA.

Initial funding for NICA was provided by hospital and physician assessments and a transfer of \$20 million from the Florida Department of Financial Service Insurance Regulatory Trust Fund.

If the hospital and physician assessments and the \$20 million transfer from the Insurance Regulatory Trust Fund are not sufficient to maintain NICA on an actuarially sound basis, an additional \$20 million is to be transferred from the Insurance Regulatory Trust Fund (Note 2). Also, if these funds are still not sufficient to maintain NICA on an actuarially sound basis, the Department of Financial Services, Office of Insurance Regulation may assess entities licensed in Florida to issue casualty insurance based on a rate of no greater than .25% of net direct premiums written.

In the event that management's estimate of the accumulated cost of reported claims (exclusive of family residential or custodial care as defined in Section 766.302, *Florida Statutes*) equals 80% of current funds, plus any additional funds available within 12 months, NICA shall not accept new claims without express authority from the Legislature. However, injuries occurring 18 months or more prior to the effective date of the suspension shall not be precluded.

Reporting Entity

Activities of NICA are reported in the state of Florida financial statements with other discretely presented component units.

Notes to Financial Statements

1. Summary of Significant Accounting Policies (continued)

Basis of Accounting

NICA follows financial reporting requirements for enterprise funds, which use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recognized when they are incurred.

The financial statements have been prepared in conformity with the pronouncements of the Governmental Accounting Standards Board (GASB), including GASB Statement No. 14, *The Financial Reporting Entity*, which defines NICA as a component unit of the state of Florida.

Assessments

An assessment of \$250 per physician is required by *Florida Statutes* for all licensed physicians in the state of Florida, subject to certain exclusions. In addition, physicians have the option of electing to participate in NICA. Those physicians so electing are required to remit a total assessment of \$5,000. Certified nurse midwives who have paid 50% (or \$2,500) of the participating physician assessment and who are supervised by a participating physician may also participate in NICA. Additionally, each hospital licensed under Chapter 395, *Florida Statutes*, must pay NICA an assessment of \$50 per live infant delivered at the hospital during the prior calendar year, subject to certain exclusions.

Assessments are recognized at the time they are levied (annually) by NICA. The amount of physician and hospital assessments is subject to change based on the actuarial analysis of NICA. Any increase in assessment is recommended by the Board of Directors, but must be approved by the Office of Insurance Regulation.

Cash and Cash Equivalents

For purposes of the statement of cash flows, cash and interest bearing deposits with an original maturity of three months or less are considered cash equivalents. Investment purchases made through the Office of the Treasurer, State of Florida, are considered to be investments.

Cash consists of demand deposits with financial institutions. Deposits with financial institutions are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per depositor. Bank deposits at times may exceed federally insured limits. NICA has not experienced any losses in such accounts.

Notes to Financial Statements

1. Summary of Significant Accounting Policies (continued)

Cash and Cash Equivalents (continued)

Additionally, NICA maintains certain demand deposit accounts with qualified public depositories. Qualified public depositories of public funds are required to provide collateral each month pursuant to Chapter 280.04, *Florida Statutes*. The collateral is held by the Florida Division of Treasury or other custodian with full legal rights maintained by the Florida Division of Treasury to transfer ownership. Any loss not covered by the pledged securities and deposit insurance would be assessed by the Florida Division of Treasury and paid by the other public depositories. Therefore, any amount of NICA's demand deposits in excess of FDIC protection would be fully insured or collateralized.

Investments

Investments in debt and equity securities, futures, and options on futures are stated at fair value. Fair values are based on quoted values in custodian statements and/or quoted market prices. NICA investments made through the Office of the Treasurer, State of Florida, are included in the Florida Treasury Investment Pool (SPIA), which is a pool of investments of which NICA owns a share of the pool, not the underlying securities. Pooled investment shares are reported at fair value. The Auditor General, State of Florida, performs the operational audit of the activities and investments of the Office of the Treasurer. A copy of SPIA's most recent financial statements can be found at http://www.fltreasury.org/fs_01.html. Additionally, NICA invests in structured settlement annuities for selected claimants. These annuities are considered fixed income investments and are reported at fair value based on present value of future annuity payments. Florida Statutes and NICA's investment policy permit NICA to enter into securities lending transactions.

The financial instruments exposed to concentrations of credit risk consist primarily of its cash, cash equivalents, and investments. All investment transactions have credit exposure to the extent that a counterparty may default on an obligation of NICA. Credit risk is a consequence of carrying investment positions. To manage credit risk, NICA focuses primarily on higher quality, fixed income securities, limits its exposure in any one investment, and monitors quality.

Accounts Receivable

The management of NICA considers assessments receivable to be fully collectible; accordingly, no allowance for doubtful accounts has been recorded.

Notes to Financial Statements

1. Summary of Significant Accounting Policies (continued)

Property and Equipment

Property and equipment is recorded at cost less accumulated depreciation. Property and equipment is depreciated over its estimated useful lives ranging from three to fifteen years using primarily the straight-line method. The building is depreciated over forty years using the straight-line method. NICA's policy is to capitalize asset acquisitions greater than \$500.

Claims Reserves

The liability for claims reserves is based on an actuarial determination and represents the estimated ultimate net cost of all unpaid reported and unreported claims and claim adjustment expenses. These liabilities are necessarily subject to the impact of future changes in claim severity and other factors. The unpaid claims and claim adjustment expense estimates are continually reviewed and, as adjustments become necessary, such adjustments are reflected in current operations. There is an absence of a significant amount of historical experience as to whether NICA's actual incurred claims and claim adjustment expenses will conform to the actuarial assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of claims and claim adjustment expenses may vary significantly from the actuarial estimates.

Net Position

The net position of NICA is restricted to carry out the public purpose of the program as provided under the Act.

Revenue Recognition

Operating revenues consist of hospital and physicians assessments and are recognized when earned. Nonoperating revenues consist of various forms of investment income.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

Notes to Financial Statements

1. Summary of Significant Accounting Policies (continued)

Subsequent Events

The NICA has evaluated subsequent events through August 16, 2018, the date the financial statements were available to be issued. During the period from June 30, 2018 to August 16, 2018, the NICA did not have any material recognizable subsequent events.

2. Appropriation - Office of Insurance Regulation

Pursuant to *Florida Statutes*, Section 766.314(5)(b), the sum of \$20 million has been deposited in the Insurance Regulatory Trust Fund. The distribution of "up to \$20 million" to NICA has been authorized in the event that the assessments collected in accordance with *Florida Statutes*, Section 766.314(4), and prior appropriations are not sufficient to maintain NICA on an actuarially sound basis. The entire \$20 million is presently deposited in the Insurance Regulatory Trust Fund and is not reported by NICA.

3. Investments

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy under GASB 72 are described as follows:

- <u>Level 1</u>: Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.
- <u>Level 2</u>: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- <u>Level 3</u>: Unobservable inputs for an asset or liability.

Notes to Financial Statements

3. Investments (continued)

The following table set forth by level, within the fair value hierarchy, NICA's assets at fair value as of June 30, 2018.

Asset Type	Level 1	Level 2	Level 3	Total
Cash and cash equivalents	\$ -	\$ -	\$ 13,568,977	\$ 13,568,977
Equity	320,375,477	-	-	320,375,477
Fixed income securities	32,703,576	257,079,833	-	289,783,409
Futures contracts	195,781	-	-	195,781
Preferred Securities	2,514,778	-	-	2,514,778
Annuities			15,670,339	15,670,339
	355,789,612	257,079,833	29,239,316	642,108,761
Other investments:				
Pooled investment in Florida State Treasury	_	_	_	12,437,571
Pooled investments reported				
at net asset value	-	-	-	555,990,777
Foreign currency	-	-	-	84,850
Other				342,371
Total assets at fair value	\$ <u>355,789,612</u>	\$ <u>257,079,833</u>	\$ <u>29,239,316</u>	\$ <u>1,210,964,330</u>

The following table set forth by level, within the fair value hierarchy, NICA's assets at fair value as of June 30, 2017.

Asset Type	Level 1	Level 2	Level 3	Total
Cash and cash equivalents	\$ -	\$ 130,000	\$ 8,900,187	\$ 9,030,187
Equity	297,279,293	-	1,211,295	298,490,588
Fixed income securities	37,533,994	226,967,900	-	264,501,894
Futures contracts	79,906	-	-	79,906
Annuities			15,705,416	15,705,416
	334,893,193	227,097,900	25,816,898	587,807,991
Other investments:				
Pooled investment in Florida				
State Treasury	-	-	-	25,357,373
Pooled investments reported				
at net asset value	-	-	-	545,155,959
Foreign currency	-	-	-	80,790
Other				92,707
Total assets at fair value	\$ <u>334,893,193</u>	\$ <u>227,097,900</u>	\$ <u>25,816,898</u>	\$ <u>1,158,494,820</u>

Notes to Financial Statements

3. Investments (continued)

As of June 30, 2018, investments of NICA were as follows:

The set of		Effective
Types of Investments		Duration
Classifiable Investments:	<u> Fair Value</u>	(in Years)
Annuities	\$ 15,670,339	n/a
Asset-backed securities	14,267,737	2.23
Corporate bonds	194,252,137	10.50
Federal Home Loan Mortgage	11,563,941	5.11
Federal National Mortgage Association	10,587,087	5.62
Futures contracts	195,781	n/a
International government bonds	1,727,679	14.46
U.S. government bonds	32,703,576	11.23
Collateralized mortgage obligations	14,590,952	4.36
Municipal bonds	10,090,298	5.80
U.S. debt	438,723,507	n/a
Pooled investment in Florida State Treasury	12,437,571	3
Equity securities	440,242,374	n/a
Total classifiable investments	1,197,052,979	
Non-classifiable investments:		
Money market	13,911,351	
Total non-classifiable investments	13,911,351	
Total investments	\$ <u>1,210,964,330</u>	

Notes to Financial Statements

3. Investments (continued)

As of June 30, 2017, investments of NICA were as follows:

			Effective
Types of Investments			Duration
Classifiable Investments:		Fair Value	(in Years)
Annuities	\$	15,705,416	n/a
Asset-backed securities		12,943,839	1.96
Corporate bonds		178,298,928	11.16
Federal Home Loan Mortgage		8,151,724	3.18
Federal National Mortgage Association		4,401,931	2.82
Futures contracts		79,906	n/a
Government National Mortgage Association		379,201	3.33
International government bonds		2,492,965	16.05
U.S. government bonds		37,533,994	14.42
Collateralized mortgage obligations		11,529,392	4.70
Municipal bonds		8,769,921	5.78
U.S. debt		441,138,531	n/a
Pooled investment in Florida State Treasury		25,357,373	2.80
Equity securities	_	402,588,546	n/a
Total classifiable investments	<u>1</u>	,149,371,667	
Non-classifiable investments:			
Money market		9,123,153	
Total non-classifiable investments		9,123,153	
	\$ <u>1</u>	,158,494,820	

Investments are diversified to minimize the risk of loss resulting from over compensation of assets in a specific maturity period, a single issuer, or an individual class of securities.

<u>Credit risk</u> is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. To mitigate investment risk, investing is performed in accordance with investment policies adopted by the Board of Directors complying with Section 215.47, *Florida Statutes*. State statutes provide for investment of funds in a range of instruments, including federally guaranteed obligations, other federal agency obligations, certain state bonds, commercial paper, obligations of a Florida political subdivision as permitted by law, common stock, repurchase agreements, and reverse repurchase agreements.

Notes to Financial Statements

3. Investments (continued)

<u>Custodial credit risk</u> is the risk that, in the event of the failure of the counterparty, NICA will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Custody of NICA's investments is currently maintained in NICA's name by Bank of New York Mellon pursuant to a custodial agreement. Additional accounts are maintained in NICA's name under separate agreements with BlackRock Institutional Trust Company, N.A. and the Division of Treasury of the state of Florida. Structured settlement annuities are maintained under agreements with Talcott Resolution Life Insurance Company, which has a Baa3 rating.

Generally, investing activities are performed by investment managers hired by NICA to implement established investment policies.

NICA's asset allocation policy is as follows:

Asset Class	Permissible Range
Fixed Income	58 - 70%
Equity	31 - 37%
Cash	0 - 3%

<u>Credit Quality Rating</u>. Section 215.47, *Florida Statutes*, and NICA's investment policy limits investments based on ratings provided by nationally recognized statistical rating services. Investments limited by ratings are as follows:

- 1. Commercial paper rated in the highest rating classification by one nationally recognized rating agency.
- 2. Municipal securities rated in the top four highest rating by two nationally recognized rating services.
- 3. Registered foreign bonds denominated in U.S. dollars rated in the top four rating classifications by two nationally recognized rating services.
- 4. Asset-backed securities rated in the highest rating classification by one nationally recognized rating service.

Notes to Financial Statements

3. Investments (continued)

	Quality Rating	
Debt Security Type	Moody's	Fair Value
Asset-backed	AAA	\$ 8,439,022
Asset-backed	NR	5,828,715
Collateralized mortgage obligation	AAA	13,104,847
Collateralized mortgage obligation	NR	1,486,105
Corporate bonds	A 1	13,712,154
Corporate bonds	A2	11,462,197
Corporate bonds	A3	38,235,851
Corporate bonds	Aa1	1,858,521
Corporate bonds	Aa2	4,915,286
Corporate bonds	Aa3	4,107,108
Corporate bonds	Aaa	3,454,275
Corporate bonds	Ba1	12,527,945
Corporate bonds	Ba2	1,920,955
Corporate bonds	Ba3	195,300
Corporate bonds	Baa1	41,002,214
Corporate bonds	Baa2	27,975,527
Corporate bonds	Baa3	31,446,027
Corporate bonds	NR	547,038
Corporate bonds	WR	891,738
Federal Home Loan Mortgage	AAA	11,563,941
Federal National Mortgage Association	AAA	10,587,087
Futures contracts	NR	195,781
International Government Bonds	A3	1,727,679
Municipal bonds	A1	111,489
Municipal bonds	A2	1,604,511
Municipal bonds	AAA	1,647,571
Municipal bonds	Aa1	3,045,551
Municipal bonds	Aa2	2,137,465
Municipal bonds	Aa3	865,032
Municipal bonds	Baa2	415,998
Municipal bonds	NR	262,682
Other U.S. agency securities	AAA	32,703,576
Pooled investments in Florida State Treasury	A+f	12,437,571
		\$ <u>302,416,759</u>

Notes to Financial Statements

3. Investments (continued)

<u>Concentration of Credit Risk</u> is the risk of loss attributed to the magnitude of NICA's investment in a single issuer. NICA assets are expected to be diversified across and within asset classes. However, NICA does not specify a limit on the amount that may be invested in any one issuer.

<u>Interest Rate Risk</u> is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments that are held for longer periods are subject to increased risk of adverse interest rate changes. For reporting purposes, NICA selects effective duration to disclose the portfolio's exposure to changes in interest rates. Duration is a measure of a fixed income's cash flows using present values, weighted for cash flow as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments, and variable rate debt.

NICA is invested in collateralized mortgage obligations with a fair market value of \$14,591,000. These securities and obligations are based on cash flows from payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates.

<u>Foreign Currency Risk</u> is the risk that changes in the exchange rates will adversely affect the fair value of an investment. NICA's investment policy permits it to invest up to 18 percent of total investments in international equities. At June 30, 2018, NICA's exposure to possible foreign currency risk by monetary unit is as follows:

Notes to Financial Statements

3. Investments (continued)

Investment Type	Currency Type	<u>Maturity</u>	Fair Value
Currency	Brazil Real	n/a	\$ 2,333
	Canadian Dollar	n/a	1,732
	Euro	n/a	6,252
	Hong Kong Dollar	n/a	8,495
	Pound Sterling	n/a	19,446
	Japanese Yen	n/a	43,439
	Malaysian Ringgit	n/a	359
	Mexican Peso	n/a	2,793
Common stock	Australian Dollar	n/a	9,571,250
	Brazilian Real	n/a	2,232,776
	Canadian Dollar	n/a	5,905,216
	Danish Krone	n/a	4,790,208
	Euro - Equity	n/a	31,463,708
	Hong Kong Dollar	n/a	10,473,612
	Hungarian Forint	n/a	291,484
	Indonesian Rupiah	n/a	549,330
	Israeli Shekel	n/a	814,577
	Japanese Yen	n/a	35,443,966
	Malaysian Ringgit	n/a	2,077,449
	Mexican New Peso	n/a	1,435,553
	New Zealand Dollar	n/a	332,272
	Norwegian Krone	n/a	1,673,176
	Phillipines Peso	n/a	578,779
	Polish Zloty	n/a	727,468
	Pound Sterling	n/a	30,064,289
	Singapore Dollar	n/a	4,385,440
	South African Rand	n/a	6,938,197
	South Korean Won	n/a	2,549,786
	Swedish Krona	n/a	6,989,791
	Swiss Franc	n/a	9,570,293
	Thailand Baht	n/a	1,287,304
	Turkish Lira	n/a	985,472
Preferred securities	Brazil Real	n/a	215,345
	Euro	n/a	2,201,308
			\$ <u>173,632,898</u>

Pooled investments with the State Treasury and investments measured at net asset value are not subject to fair value hierarchy level classification under GASB Statement No. 72, Fair Value Measurement and Application.

Notes to Financial Statements

4. Property and Equipment

Activity within the property and equipment accounts consists of the following for the year ended June 30, 2018:

	Beginning			Ending
	Balances	Additions	Deletions	Balances
Land	\$ 209,088	\$ -	\$ -	\$ 209,088
Building	320,585	-	-	320,585
Building improvements	78,308	4,177	-	82,485
Property and equipment	319,632	22,237	(20,696)	321,173
Software	1,321,705	1,786,963	(1,286,160)	1,822,508
Software in development	1,160,020		<u>(1,160,020</u>)	
	3,409,338	1,813,377	(2,466,876)	2,755,839
Less accumulated depreciation				
and amortization	(1,686,503)	<u>(173,410</u>)	1,306,844	<u>(553,069</u>)
	\$ <u>1,722,835</u>	\$ <u>1,639,967</u>	\$ <u>(1,160,032</u>)	\$ <u>2,202,770</u>

Software in development was placed into service and began being depreciated as of February 2018. The previous software was disposed of at this time.

Activity within the property and equipment accounts consists of the following for the year ended June 30, 2017:

	Beginning			Ending
	Balances	Additions	Deletions	Balances
Land	\$ 209,088	\$ -	\$ -	\$ 209,088
Building	320,585	-	-	320,585
Building improvements	72,010	6,298	-	78,308
Property and equipment	313,471	18,072	(11,911)	319,632
Software	1,321,705	-	-	1,321,705
Software in development		1,160,020		1,160,020
	2,236,859	1,184,390	(11,911)	3,409,338
Less accumulated depreciation				
and amortization	<u>(1,669,270</u>)	(29,144)	11,911	<u>(1,686,503</u>)
	\$ 567,589	\$ <u>1,155,246</u>	\$	\$ <u>1,722,835</u>

Depreciation and amortization expense was \$173,410 and \$29,144 for the years ended June 30, 2018 and 2017, respectively.

Notes to Financial Statements

5. Claims Reserves

Claims reserves are provided in amounts estimated to cover the custodial and rehabilitative costs resulting from certain birth-related neurological injuries of claimants of participating physicians and include an estimate of accumulated reported claims and claims incurred but not reported. The claim reserve is actuarially determined for birth years 1989 through June 30, 2018. The reserves utilize adjustment factors for the assumption of the annual investment return and the annual inflation rate.

A class action settlement agreement was entered into in September 2012, which was approved pursuant to a November 26, 2012 Final Judgment and Order by the Florida Circuit Court. The settlement terms may impact benefits payable to all parents or guardians of a child born with a "birth-related neurological injury" in the state of Florida during the time period of January 1, 1989 through June 6, 2002, who obtained a final order which imposed on NICA the "continuing obligation under provisions of Section 766.31, *Florida Statutes*, to pay future expenses as incurred." The settlement agreement had both retrospective and prospective components.

Medical liability claims are volatile by nature. Although management of NICA believes that the estimate of the liability for losses and loss adjustment expenses is reasonable in the circumstances, the absence of adequate loss experience to support the assumptions inherent in establishing the estimate results in uncertainty as to the ultimate amount that will be required for the payment of losses and claims. Due to the timeframe associated with the emergence of claims, the most recent two years' estimates have greater uncertainty. Accordingly, the ultimate closure of losses and the related loss adjustment expenses may vary significantly from the estimated amounts included in the accompanying financial statements.

In prior years, NICA maintained a reinsurance program which addressed both the frequency and severity of claims. As discussed at Note 8, excess insurance coverage for NICA expired effective December 31, 2003. During 2007, NICA invested in structured settlement annuities for selected claimants to fund a portion of its future obligations. The purpose of the annuities is to protect NICA against the financial effects of super longevity and to reduce the mortality risk on certain claims, which is statutorily borne by NICA. NICA has also adjusted claim reserves to provide for a risk margin in the event claims incurred but not yet reported significantly exceed management's best estimate. The risk margin was \$73.56 million as of June 30, 2018.

Notes to Financial Statements

5. Claims Reserves (continued)

Activity in the liability for unpaid claims and claim adjustment expenses is summarized as follows:

	June 30,		
	2018	2017	
Balance at beginning of year, including risk margin	\$914,560,000	\$ 921,500,000	
Claims incurred related to:			
Current birth year	48,800,300	46,968,462	
Prior birth years	(28,265,582)	(26,963,663)	
Total claims incurred	20,534,718	20,004,799	
Claims adjusted related to prior birth years	11,062,070	(10,496,612)	
Claims paid related to:			
Current year	(1,406)	-	
Prior years	(17,256,160)	(17,381,652)	
Total claims paid	(17,257,566)	(17,381,652)	
Change in unallocated loss adjustment expense	1,660,778	(126,535)	
Change in risk margin reserve		1,060,000	
Balance at end of year	\$ <u>930,560,000</u>	\$ <u>914,560,000</u>	

6. Retirement Plan

Effective July 1, 2003, NICA established a defined contribution retirement plan, in the form of a 401(k) plan, which covers substantially all full time employees with at least one year of service. Contributions are accrued and funded on a current basis. NICA contributed 15% of the participating employees' salaries for the fiscal years ended June 30, 2018 and 2017. The contribution was \$128,319 and \$105,971 for the years ended June 30, 2018 and 2017, respectively.

7. Commitments and Contingencies

During the ordinary course of business, NICA is involved in various litigation. The outcome of such litigation is not determinable. In addition, an issue has arisen regarding a shift in the manner the Centers for Medicare and Medicaid Services (CMS) may view the Virginia NICA Plan, which is similar to Florida's Plan. With regard to how the Virginia Plan and Medicaid interrelate, CMS may be taking the position that the Virginia Plan is a "third party" under 42 C.F.R. § 433.136, or is otherwise legally responsible for a claim under section 1902(a)(25) of the Social Security Act. This represents a fundamental shift in the manner in which CMS has historically interpreted and enforced the federal regulations on third party liability.

Notes to Financial Statements

7. Commitments and Contingencies (continued)

There has been no contact by any representative of CMS with NICA relative to this issue, but it is uncertain whether CMS would seek to apply a similar interpretation with respect to NICA. NICA has never been determined to be a liable third party. NICA maintains that it is not a liable third party to Medicaid consistent with the past practice in Florida over the past 30 years, during which time NICA, as well as Medicaid, have interpreted NICA as secondary to Medicaid. However, it is possible that NICA could be determined to be a liable third party to Medicaid. Since the payments made by Medicaid reduce the amounts that would be paid by NICA otherwise, any change in the portion of benefits covered by Medicaid could impact NICA's loss and loss adjustment expenses. At this time, the ultimate outcome of this issue is uncertain. Accordingly, no provision has been made in the financial statements for these contingencies.

8. Excess Insurance

During the year ended June 30, 1992, NICA obtained an excess insurance policy effective January 1, 1992 and expiring December 31, 1992. The policy was renewed on an annual basis through December 31, 1998 and provided coverage of \$2.5 million on individual claims reported during the annual contract terms in excess of \$4.25 million for 1998, \$4.0 million for years 1992-1997, and aggregate coverage of \$10 million on aggregate claims in excess of \$23.5 million for 1998; \$22.9 million for 1997; \$19.9 million for 1996 and 1995; and \$21.5 million for the years 1994, 1993, and 1992. Commutation of birth years 1994 to 1998 occurred during the 2012-2013 fiscal year for \$10 million.

For the period January 1, 1999 through December 31, 2001, NICA had entered into two reinsurance contracts. The first policy, through Munich RE f/k/a American Re-Insurance Company, provided coverage of \$2.5 million on individual claims reported during the annual contract term in excess of \$4.25 million and aggregate coverage of \$10 million on aggregate claims in excess of \$23 million for birth years 1999 through 2001. The second policy, through General Reinsurance Corporation, provided aggregate coverage of \$3 million on aggregate claims in excess of \$20 million for birth years 1999 through 2001. Commutation of birth years 1999 to 2001 occurred during the 2012-2013 fiscal year for \$10.6 million associated with the Munich RE layer.

For the period January 1, 2002 through December 31, 2003, NICA was covered under an endorsement that extended the agreement described above with General Reinsurance for an additional two-year period. The endorsement also amended coverage limits to cover \$2.5 million on individual claims in excess of \$4.25 million and aggregate coverage of \$13 million in excess of aggregate claims of \$20 million for birth years 2002 and 2003. If the mean number of participating physicians in any annual agreement term exceeds 800, the aggregate attachment point of \$20 million will be proportionately increased by the actual number of physicians divided by 690.

Notes to Financial Statements

8. Excess Insurance (continued)

General Reinsurance provides for an experience refund equal to 50% of the amount of the annual excess insurance premium earned less excess insurance claims incurred and excess insurer's expense charged.

NICA is engaged in an arbitration dispute with General Reinsurance who has reinsured certain NICA losses for birth years 1999 - 2003. Based on NICA's December 31, 2016 reserves analysis, NICA calculated a reinsurance recoverable from General Reinsurance of approximately \$40 million. NICA commenced a commutation proceeding on March 15, 2016 pursuant to its reinsurance agreement with General Reinsurance to invoke the dispute resolution provisions of the agreement to pursue a reinsurance recovery. On April 7, 2016, General Reinsurance commenced an arbitration proceeding under a different provision of the reinsurance agreement and asserted seven substantive challenges to NICA's calculated reserves, but did not identify any specific disputed amounts. The parties bifurcated the proceedings and held a hearing on the merits on certain contract interpretation issues in February 2018. One issue that was resolved concerned how the commutation value of claims is to be calculated and that will cause a decrease in the value of claims that NICA had been calculating as a reinsurance recoverable. The arbitration panel resolved other issues in that proceeding as well, including that General Reinsurance should have paid NICA the commutation value of claims several years ago. At this stage of the dispute process, it would be premature to evaluate the strengths and weaknesses of the remaining issues that General Reinsurance has raised. NICA is vigorously pursuing its reinsurance recovery in the arbitration proceeding.

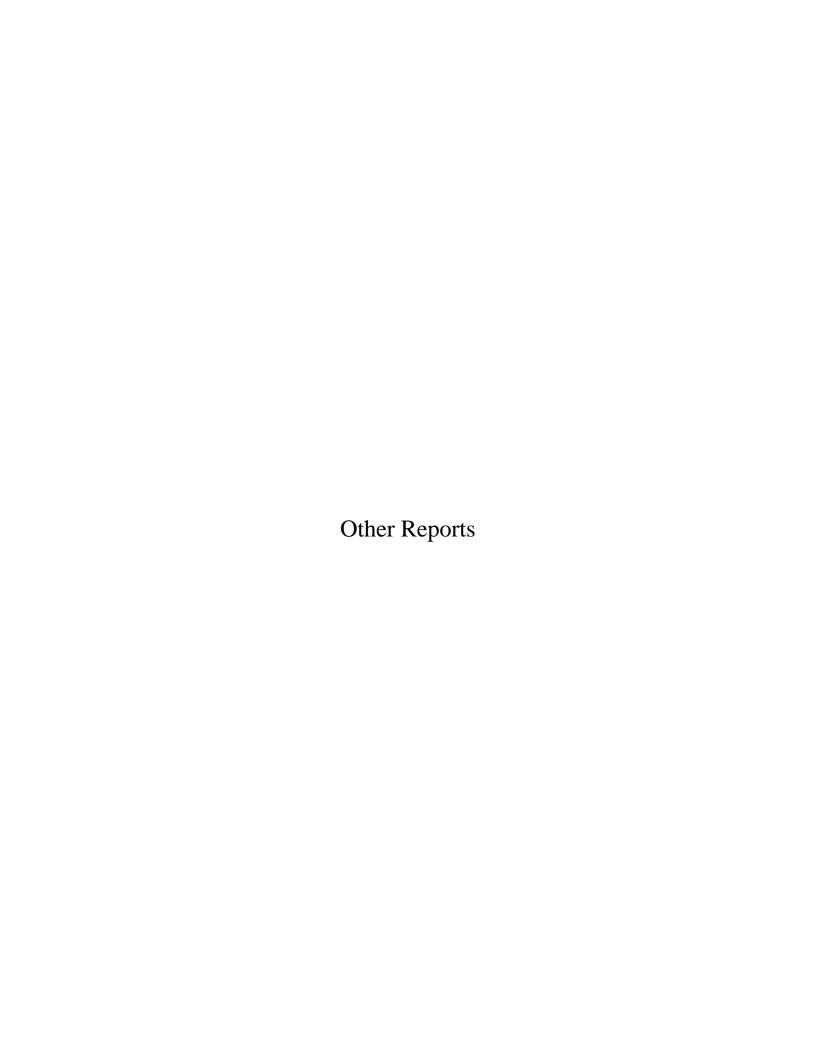
As of June 30, 2018 and 2017, NICA was not covered by a reinsurance policy for the 2004 through 2018 birth years.

9. Operating Leases

The NICA leases office space under an operating lease expiring June 30, 2019, with an option to renew for two three year extensions. Monthly lease payments under this agreement are \$1,550, excluding sales tax.

Rent expense for the years ended June 30, 2018 and 2017, was \$18,600. The future minimum lease payments for operating leases are as follows:

Year ended





Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Directors Florida Birth-Related Neurological Injury Compensation Association

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Florida Birth-Related Neurological Injury Compensation Association (NICA), which comprise the statement of net position as of June 30, 2018, and the related statements of activities and changes in net position and cash flows for the year ended, and the related notes to the financial statements, and have issued our report thereon dated August 16, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the NICA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of NICA's internal control. Accordingly, we do not express an opinion on the effectiveness of NICA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



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Compliance and Other Matters

As part of obtaining reasonable assurance about whether NICA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Thomas Howell Ferguen P. R.

Tallahassee, Florida August 16, 2018